

California Regional Water Quality Control Board

Los Angeles Region

Recipient of the 2001 Environmental Leadership Award from Keep California Beautiful



Linda S. Adams Agency Secretary

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Arnold Schwarzenegger Governor

September 8, 2009

Mr. Mark S. Norris Assistant Public Works Director City of Oxnard 6001 South Perkins Road Oxnard, CA 93033-9047 VIA CERTIFIED MAIL
RETURN RECEIPT REQUESTED
CLAIM NO. 7008 1830 0004 3360 5460

RESPONSE TO REQUEST FOR ALLEGED VIOLATION REVIEW – CITY OF OXNARD, REDWOOD TRUNK SEWER PROJECT, PIPELINE ROUTE NO. 1, OXNARD, CALIFORNIA (ORDER NO. R4-2003-0111, NPDES PERMIT NO. CAG994004, CI NO. 8627)

Dear Mr. Norris:

Thank you for your letter dated December 1, 2008, meeting with Regional Board staff on February 4, 2009 and subsequent letter dated February 13, 2009, all responding to the November 10, 2008 Settlement Offer No. R4-2008-0108-M (Settlement Offer), which assessed mandatory minimum penalties (MMPs) against to City of Oxnard (Permittee) for violations of effluent limitations and late report violations. The Permittee provided additional information to Regional Board staff contesting certain effluent limit and late report violations noted in the Settlement Offer. This letter addresses your comments in this regard.

Late Report Violations

The Regional Board has determined, based on proof of delivery information provided by the Permittee, that the 1st and 2nd Quarter 2007 and 2nd Quarter 2008 self-monitoring reports were received by the Regional Board in a timely manner. This determination has been verified with Regional Board staff and the thirty-five (35) invalid violations will be expunged from the CIWQS database and Exhibit "A" of the Settlement Offer has been amended to reflect this change.

Effluent Limit Violations

Regional Board staff has reviewed the Permittee's February 13, 2009 submittal contesting the copper limitation in its enrollment under the general NPDES permit for its discharges from January 2006 through August 2007 from the above referenced project.

In its submittal, the Permittee pointed out that the discharge, during the period cited in the Settlement Offer, was to the J Street storm drain, which is not a saltwater waterbody. In addition, the discharge did not flow directly to the Pacific Ocean, but became part of the wetland system since the berm separating the storm drain from the Pacific Ocean remained intact for the duration of the discharge. Before the flow could get into the Pacific Ocean it had to percolate through intervening sands. Therefore, the effluent limits for the discharge should have been freshwater based and not saltwater based as stated on the general permit authorization fact sheet. Regional Board staff concurs with the findings referenced above. Also, because hardness data was not provided for the discharge the most stringent freshwater based

Mr. Mark S. Norris City of Oxnard

copper limitations of 20.8 µg/L Daily Maximum and 10.4 µg/L Monthly Average should be used to determine compliance for the period that you discharged.

Therefore, Regional Board staff has amended Exhibit "A" of the Settlement Offer to reflect the change in permit limitations. As a result, ten (10) effluent limit violations of copper have been dismissed and expunged from the CIWQS database. However, seven (7) effluent limit violations of copper and one (1) effluent limit violation for turbidity remain.

You are hereby notified that, based on your December 1, 2007 and February 13, 2008 submittals to the Regional Board, the thirty-five (35) late report violations and ten (10) copper effluent limit violations are hereby rescinded. However, eight (8) effluent limit violations noted in the September 15, 2008 Settlement Offer No. R4-2008-0075-M Notice of Violation (NOV) attached as amended Exhibit "A" remain. Accordingly, the new settlement amount is \$15,000 and the liability shall be paid by cashiers or certified check for \$15,000 made out to the "State Water Pollution Cleanup and Abatement Account". Failure to pay the full penalty within the required time period may subject the Permittee to further liability.

Since the Permittee requested a review of this violation, the Regional Board has established new deadlines. If you intend to participate in the Expedited Payment Program, you must sign and return the previously sent Acceptance of Conditional Resolution and Waiver of Right to Hearing form by October 8, 2009. By signing the Acceptance and Waiver, the City of Oxnard agrees to pay the penalty as indicated on the amended Exhibit A – Notice of Violation and waives the right to a hearing.

If you do not elect to sign the Acceptance and Waiver, you will be contacted regarding formal enforcement action that will be initiated with regard to the contested violation.

If you have questions regarding this matter, please contact Mr. Hugh Marley at (213) 620-6375 or Mr. Russ Colby at (213) 620-6373.

Sincerely,

Samuel Unger, P.E.

Assistant Executive Officer

Enclosures:

Amended Exhibit "A" - Notice of Violation

cc: Mayumi Okamoto, Office of Enforcement, State Water Resources Control Board

Settlement Offer No. R4-2008-0108-M CI No. 8627, NPDES Permit No. CAG994004

City of Oxnard Settlement Offer No. R4-2008-0108-M NPDES Permit No. CAG994004

ACCEPTANCE OF CONDITIONAL RESOLUTION AND WAIVER OF RIGHT TO HEARING; (proposed) ORDER

By signing and returning this Acceptance of Conditional Resolution and Waiver of Right to Hearing (Acceptance and Waiver) to the Los Angeles Regional Water Quality Control Board (Regional Board), City of Oxnard (Permittee) hereby accepts the "Offer to Participate in Expedited Payment Program" and waives the right to a hearing before the Regional Board to dispute the allegations of violations described in the Notice of Violation (NOV), which is attached hereto as Exhibit "A" and incorporated by reference.

The Permittee agrees that the NOV shall serve as a complaint pursuant to Article 2.5 of the California Water Code and that no separate complaint is required for the Regional Board to assert jurisdiction over the alleged violations through its Executive Officer. The Permittee agrees to pay the penalties required by California Water Code section 13385, in the sum of \$15,000 (Expedited Payment Amount), which shall be deemed payment in full of any civil liability pursuant to Water Code sections 13385 that otherwise might be assessed for the violations described in the NOV. The Permittee understands that this Acceptance and Waiver waives the Permittee's right to contest the allegations in the NOV and the amount of civil liability for such violations.

The Permittee understands that this Acceptance and Waiver does not address or resolve liability for any violation that is not specifically identified in the NOV.

Upon execution by the Permittee, the completed Acceptance and Waiver shall be returned to:

Russ Colby, Enforcement Unit Expedited Payment Program Regional Water Quality Control Board, Los Angeles Region 320 West 4th Street, Suite 200 Los Angeles, California 90013

The Permittee understands that the federal regulations set forth at title 40, Code of Federal Regulations, section 123.27(d)(2)(iii) require the Regional Board to publish notice of and provide at least 30 days for public comment on any proposed resolution of an enforcement action addressing NPDES permit violations. Accordingly, this Acceptance and Waiver, prior to execution by the Regional Board Executive Officer, will be published as required by the law for public comment.

If no comments are received within the notice period that cause the Regional Board Executive Officer to question the Expedited Payment Amount, the Regional Board Executive Officer will execute the Acceptance and Waiver.

Settlement Offer No. R4-2008-0108-M CI No. 8627, NPDES Permit No. CAG994004

The Permittee understands that if significant comments are received in opposition to the Expedited Payment Amount, the offer on behalf of the Regional Board to resolve the violations set forth in the NOV may be withdrawn. In that circumstance, the Permittee will be advised of the withdrawal and an administrative civil liability complaint may be issued and the matter may be set for a hearing before the Regional Board. For such a liability hearing, the Permittee understands that this Acceptance and Waiver executed by the Permittee will be treated as a settlement communication and will not be used as evidence in that hearing.

The Permittee further understands that once the Acceptance and Waiver is executed by the Regional Board Executive Officer, the full payment required by the deadline set forth below is a condition of this Acceptance and Waiver. In accordance with California Water Code section 13385(n)(1), funds collected for violations of effluent limitations and reporting requirements pursuant to section 13385 shall be deposited in the State Water Pollution Cleanup and Abatement Account. Accordingly, the \$15,000 liability shall be paid by a cashiers or certified check made out to the "State Water Pollution Cleanup and Abatement Account" The payment must be submitted to the Regional Board no later than ten (10) calendar days after the date the Permittee receives written notice that the Regional Board Executive Officer has executed this Acceptance and Waiver.

I hereby affirm that I am duly authorized to act on behalf of and to bind the Permittee in the making and giving of this Acceptance and Waiver.

City o	of Oxnard	
Ву:	FOR MSN	08 00 2009
J	(Signed Name)	(Date)
	Mark S. Norris	Assistant Public Works Director
	(Printed or typed name)	(Title)
IT IS	SO ORDERED PURSUANT TO WATER	CODE SECTION 13385
Date:		
Ву:		
	Tracy J. Egoscue	
	Executive Officer	

AMENDED EXHIBIT "A" - NOTICE OF VIOLATION Effluent Limit Violations

CI No. 8627	City of Oxnard
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\$15,000	Total										
\$0	(i)1	Chronic	NA	NA	UTU	50	74	Turbidity	Monthly Average	3rd Quarter 2007	08/08/07
\$3,000	(h)1	Serious	150%	2	ug/L	10.4	26	5	Monthly Average	1st Quarter 2007	01/31/07
\$3,000	(h)1	Serious	160%	2	ug/L	20.8	54	Cu	Daily Maximum	1st Quarter 2007	01/16/07
\$0	(i)1	Chronic	6%	. 2	ug/L	10.4	11	Cu	Monthly Average	4th Quarter 2006	12/31/06
\$3,000	(h)1	Serious	83%	2	ug/L	10.4	19	Cu	Monthly Average	4th Quarter 2006	10/25/06
\$3,000	(h)1	Serious	390%	2	ug/L	10.4	51	Cu	Monthly Average	2nd Quarter 2006	04/20/06
\$3,000	(h)1	Serious	145%	2	ug/L	20.8	51	Cu	Daily Maximum	2nd Quarter 2006	04/20/06
\$0	(i)1	Chronic	6%	2	ug/L	10.4	11	Cu	Monthly Average	1st Quarter 2006	02/28/06
	`					•					
Dismissed	(i)1	NA	-66%	2	ug/L	20.8	7	Cu	Daily Maximum	1st Quarter 2007	01/10/07
Dismissed	(i)1	NA	-23%	2	ug/L	20.8	16	Cu	Daily Maximum	1st Quarter 2007	01/02/07
Dismissed	(i)1	NA	-52%	2	ug/L	20.8	10	Cu	Daily Maximum	4th Quarter 2006	12/26/06
Dismissed	(i)1	AN	-28%	2	ug/L	20.8	15	Cu	Daily Maximum	4th Quarter 2006	12/12/06
Dismissed	(i)1	NA	-28%	2	ug/L	20.8	15	Cu	Daily Maximum	4th Quarter 2006	12/06/06
Dismissed	(i)1	NA	-57%	2	ug/L	10.4	4.5	Cu	Monthly Average	4th Quarter 2006	11/30/06
Dismissed	(i)1	NA	-62%	2	ug/L	20.8	8	Cu	Daily Maximum	4th Quarter 2006	11/28/06
Dismissed	(i)1	NA	-9%	2	ug/L	20.8	19	Cu	Daily Maximum	4th Quarter 2006	10/25/06
Dismissed	(i)1	NA	-47%	2	ug/L	20.8	11	C ₁	Daily Maximum	1st Quarter 2006	02/28/06
Dismissed	(i)1	NA	-62%	2	ug/L	10.4	4	, Cu	Monthly Average	1st Quarter 2006	01/17/06
Penalty	Water Code Section 13385	Serious/ Chronic	% Exceeded	Pollutant Category	Units	Permit Limit	Reported Value	Parameter	Violation Type	Monitoring Period	
			1								_

AMENDED EXHIBIT "A" - NOTICE OF VIOLATION Late Reporting Violations

City of Oxnard CI No. 8627

	T	T		T	T _N	N		- -
					2nd Quarter 2008	2nd Quarter 2007	1st Quarter 2007	Reporting Period Violation Type Due Date
					Late Report	Late Report	Late Report	Violation Type
					08/15/2008	08/15/2007	05/15/2007	
		2			07/24/2008	08/01/2007	05/08/2007	Received Date
					0	0.	0	Days Late
					0	0	0	# of Complete 30-Day Periods
		·			NA	NA	NA	Serious/ Chronic
Settlement Total	/		Total		(h)(1)	(h)(1)	(h)(1)	Water Code Section Amount Per 13385 30-Day Perio
					\$0	\$0	\$0	Amount Per 30-Day Period
\$15,000			\$0		Dismissed	Dismissed	Dismissed	Penalty